



# **The EU Emission Trading System revision proposal**

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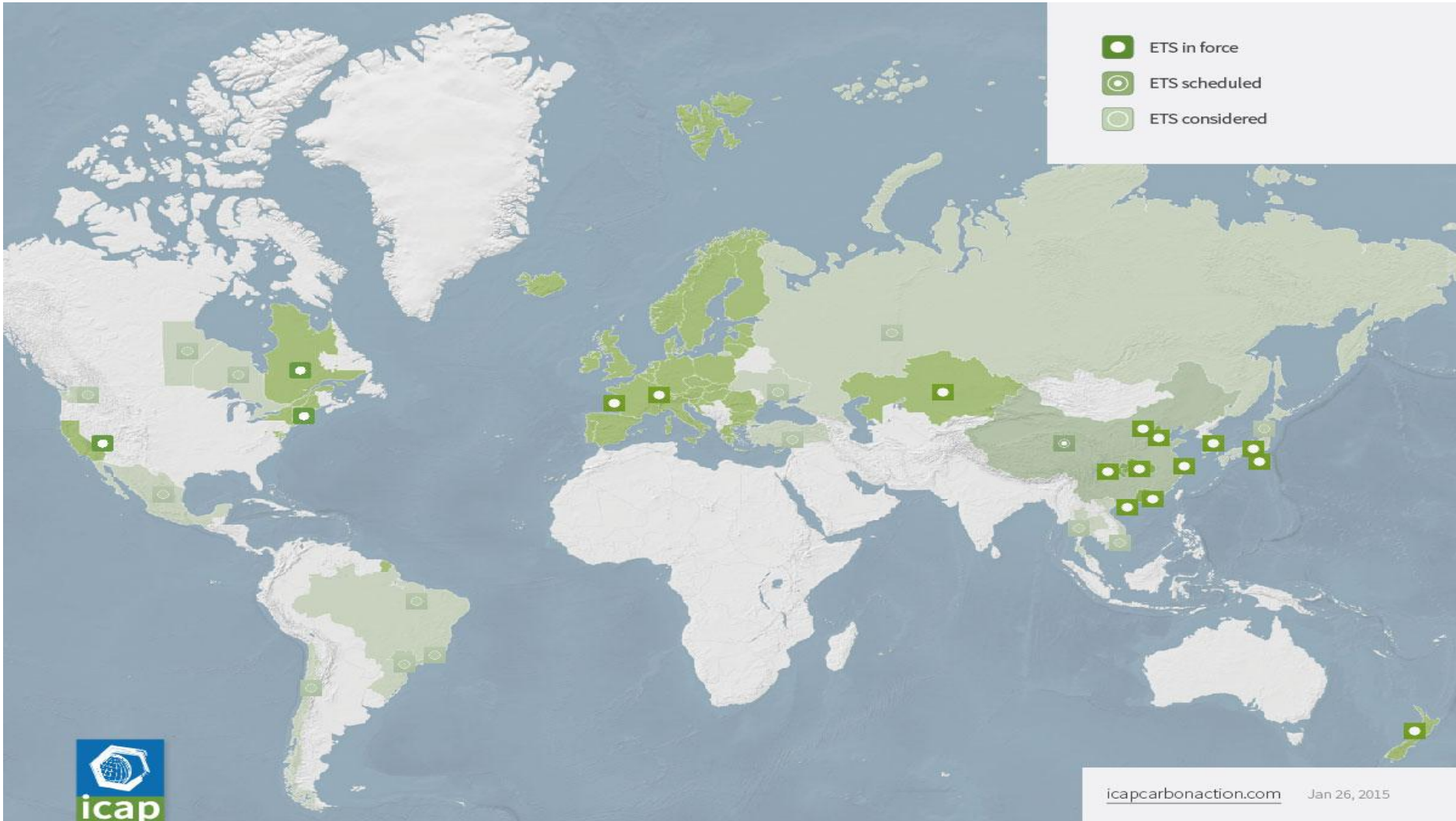
**European Commission**

**21 April 2016**



European  
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# Global context / carbon pricing



## EU leaders guidance → ETS revision proposal

- Difficult package agreement - finely crafted balance
- **Environmental aspects:**
  - **Targets:** At least **40%** domestic emission reductions; **ETS: 43%**
  - **Cap** to decrease by **2.2 %** from 2021 onwards
  - **Auction share** shall not decline → **57%**
- ***Economic aspects***
  - **Free allocation** to continue, **benchmarks** to be **updated**, **2 carbon leakage groups**, **more flexible production** data
- ***Financing aspects: Low-carbon funding mechanisms:***
  - **Innovation fund** - 450 million allowances
  - **Modernisation fund** - around 310 million allowances
  - **Free allocation to power in lower income MS**

## Free allocation formula

*Free allocation =  
benchmark value (CO<sub>2</sub>/t product) \*  
production (t product) \*  
carbon leakage factor \*  
possible correction factor*

*Web-streamed expert meeting on possible  
correction factor taking place today*

## Benchmark values

- 2008 data, benchmarks now almost 10 years old
- EU leaders: regular review of benchmarks **to reflect technological progress**
- Proposal to update using **verified data** to class level of improvement into 1 of **3 standard rates**
- **Advantages:**
  - **Consistent with overall benchmarking architecture**
  - **Rewards innovation**
  - **Simple and predictable**
  - **Major elements decided in co-decision**

## More alignment to changing production

- **Increasing alignment over ETS currently, as:**
  1. Shorter allocation cycles
    - Two 5-year allocation cycles: 2021-25, 2026-30
  2. Reduced time-gap between production and allocation
  3. In-cycle adjustments for significant production level changes
    - Symmetric approach
- **Avoid unnecessary red tape**
  - Aligned data collection for benchmarks and production
- **More flexible design of New Entrants Reserve:**
  - Allocation for **increased** / **decreased** production **comes from** / **returns to** NER

# Carbon leakage groups

- **Increase stability:** to have a list valid for 10 years
- **Evolution** of current approach - **2 groups:**
  - **High risk** – installations receive **100%**
  - **Low risk** – installations receive **30%**
- Building on **existing criteria:** trade & emission intensity
- **~50 major energy intensive sectors** likely to keep high risk status = **~94%** of emissions
- **Qualitative assessment** for borderline cases

## Need for a correction factor?

- Correction factor as backstop provision remains, while **need and size** minimised by *inter alia*:
  - **Updating benchmark values** twice in the period
  - **Choosing a single baseline period**
  - **Updating production figures** used for allocation twice in the period
  - Keeping **carbon leakage list** stable for 10 years
  - **Reducing** number of sectors in **high risk group**
  - Creating initial **new entrants reserve** with 'phase 3' unallocated allowances





## Innovation fund

- Support for **low-carbon demonstration and deployment**
- **400m allowances + 50m allowances from MSR and any resources remaining from 'NER300'**
- In addition to carbon capture and storage and innovative renewables, also to be used for **low-carbon innovation in industrial sectors**
- Increased **maximum funding rate (60%)**
- Possibility to receive **funding** at earlier stage
- High level roundtable on low carbon innovation taking place on 9 June



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